

# FACT SHEET

-- June 6<sup>th</sup>, 2005 --

## C I A A N D F B I R E F O R M

### How much progress has been made since 9/11, and since the 9/11 Commission's recommendations, on reforming the CIA and the FBI?

In its final report, the 9/11 Commission made the broad finding that our intelligence and law enforcement agencies lacked sufficient capabilities for keeping pace with a nimble enemy.

- They did not provide policymakers with sufficient analysis of the threat.
- They did not manage or share information.
- They did not overcome bureaucratic rivalries.
- They did not effectively follow leads.

The Commission made recommendations for improving these capabilities, many of which were enacted in the 2004 Intelligence Reform Act:

- The FBI needs to develop a specialized and integrated national security workforce.
- The CIA needs to bolster its analytical and human intelligence capabilities.
- Improvements in information sharing need to be made across the intelligence community.

### How far has reform come?

Director Mueller has come far in transforming the FBI. But there is more to do:

- There are still insufficiencies in the numbers, training, and retention of intelligence analysts. The FBI still subordinates intelligence to investigative functions.
- Delays in developing effective IT capabilities have impaired management functions and the pace of transformation.
- The Directorate of Intelligence does not yet have sufficient control over field operations.

The CIA has "taken bad guys off the street." Its Counterterrorist Center is functioning effectively, and there is more interagency cooperation. But:

- Analysts are still focused on tactical support to operations rather than long-term strategic analysis. There are not enough well-trained, experienced analysts.
- The President has called for more case officers. But is there too much emphasis on quantity rather than quality?
- The CIA may not yet have developed effective long-term human intelligence operations to penetrate terrorist cells and sanctuaries.

### The 9/11 Commission recommended that

#### The CIA:

- Rebuild its analytic capability, especially focusing on strategic, long-term analysis.
- Build its human intelligence capabilities.
- Develop a stronger language program.
- Establish a better balance between unilateral and liaison operations.
- Emphasize recruiting diverse operations officers to better penetrate terrorist networks.

#### The FBI:

- Develop an intelligence cadre, with agents, analysts, linguists, and surveillance specialists.
- Recruit, train, and reward this cadre to ensure the development of an institutional culture conducive to the work of intelligence.
- Integrate this expanded cadre into the field, bringing a dedicated team approach to national security intelligence operations.

#### The Intelligence Community:

- Develop a culture of "need to share" for terrorism information, to replace the outmoded "need to know" principle.